

**6<sup>th</sup> March 2018**

**KEY DECISION: YES**

**PROPOSED TAXI SHARING ARRANGEMENTS  
FOR FARNBOROUGH INTERNATIONAL AIRSHOW 2018**

**SUMMARY AND RECOMMENDATIONS**

This report outlines proposals and subsequently seeks Cabinet approval for public consultation on a taxi-sharing scheme to run for the duration of the Farnborough International Airshow 2018 (FIA18) (16<sup>th</sup>-22<sup>nd</sup> July 2018).

Whilst the form and nature of any taxi-sharing scheme is discretionary, the Council is statutorily required to establish a suitable scheme following receipt of requests to do so by at least 10% of current taxi licence holders. By virtue of a 75 signatory petition, requests to this effect have been received; proposing a scheme similar to that established for FIA16.

Cabinet is requested to approve the proposed taxi-sharing scheme outlined below for public consultation.

**1. BACKGROUND & INTRODUCTION**

- 1.1 The Taxis (Schemes for Hire at Separate Fares) Regulations 1986 empower local Councils' to set up schemes under which licensed taxis may be used for shared hire. Whilst normally a discretionary power, local authorities must establish such a scheme if requested to do so by the holders of at least 10% of current taxi licence holders (albeit the form and nature of any such scheme remains at the discretion of the authority).
- 1.2 In making such a scheme, the Regulations require the Council to obtain the consent of the Highway Authority and/or any landowner in respect of any pick-up and destination point forming a part of the scheme that is not on the highway. The authority is also required to consult the local Chief Constable of Police, and the relevant County Council. It is then required to publish any proposed scheme and invite public representations; considering such representations as may be appropriate before implementing any proposed arrangement.
- 1.3 Following discussions with the Taxi Trade, these powers to establish a taxi-sharing scheme were first used in Rushmoor for the Farnborough International Airshow 2004 (FIA04). At this time, a taxi-share scheme was implemented between the Farnborough Station and Cross Street, Farnborough. While pick-up and destination points have changed with show arrangements, similar schemes have been established for each Airshow since. All of these have generally been well received and have proven successful for all involved.

- 1.4 Significantly and by virtue of the petition given at **appendix A**, requests to implement a taxi-sharing scheme similar to that established for FIA16 for the duration of the trade and public days of FIA18 (16<sup>th</sup>-22<sup>nd</sup> July 2018) have been received. As the 75 signatory petition equates to approximately 27% of current taxi licence holders, a suitable taxi-sharing scheme must therefore be established. This report outlines a proposed taxi-sharing scheme for FIA18 and, in accordance with regulatory procedure, seeks Cabinet approval for public consultation thereof.
- 1.5 Having established similar schemes in the past, many taxis are known to service the Airshow during permitted taxi-share periods. Whilst actual numbers and the impact of this are unknown, this may have resulted in the temporary reduction in and/or delay of availability of taxi services to the wider community. For this reason, the determination of a taxi-sharing scheme is thought to be a key decision.

## **2. DETAILS OF THE PROPOSAL**

- 2.1 The trade request that the FIA18 scheme be established and run on a similar basis to that operated during the 2016 Airshow. This is a relatively simple and straightforward scheme and is outlined below with relevant commentary.

### **Authorised Places**

- 2.2 The trade request that a scheme be established for return journeys between the official Airshow rank (Rank A) and the Farnborough main-line station (Rank B) (the 'authorised places'). The Airshow rank is a temporary taxi rank established for the duration of the Airshow on the Airshow site which, subject to show planning arrangements, will be located on land just off the Queens Gate Road, Farnborough. The two points, between which the scheme is proposed to operate, are shown at **appendix B**.

### **Signs on Vehicles and Authorised Places**

- 2.3 It is proposed that every vehicle standing for hire under the terms of the scheme be obliged to display and carry a notice indicating that the vehicle is available for shared hire between the authorised places. This will be in addition to the signs and notices presently required under the conditions of each taxi vehicle and driver's licence.
- 2.4 It is similarly proposed that the authorised places (Ranks A and B) be designated by specified signage to provide prospective passengers with information on the operation of the shared taxi scheme, together with fare tables, the times of its operation and other relevant information.

### **Exclusive and Shared Compellability**

- 2.5 It is proposed that the scheme will run on both a shared and exclusive basis. The existing right of the hirer of a taxi to demand an exclusive service and to be carried to any other place will remain. However, passengers who wish to share the vehicle for journeys between the authorised places would be afforded 'shared compellability' arrangements.

## **Fares**

- 2.6 In accordance with Department for Transport (DfT) guidance, any scheme for shared fares should offer an incentive both to the taxi proprietor and passengers. Such a scheme should ensure that the driver receives more in fares than for an exclusive hire and that each passenger pays less.
- 2.7 As in previous years, the trade propose a flat fare taxi-share system; charging £4.00 per person up to a maximum charge of £16 for a maximum of four people in each cab. As per the journey assessment given at **appendix C**, a typical fare (in accordance with existing fare chart charges) between the given destination points ranges between £5.00 and £6.50 dependent on the route taken.
- 2.8 This assessment has been provided as traffic flow routes in, out and around the Airshow site have not yet been finalised. However, having taken account of all possible routes between the authorised places, the assessment shows that a standard exclusive journey would ordinarily cost more than the proposed taxi-share scheme and therefore accords with DfT guidelines.

## **Marshalling**

- 2.9 It is proposed that marshals regulate the operation of the taxi-sharing scheme, attending the Farnborough station rank in the morning and the Airshow rank in the afternoon in accordance with peak demands and the general flow and migration of customers. Marshals will be contracted by Farnborough International Ltd, the organisers of the Airshow.

## **3. CONSULTATION**

### **Necessary consents**

- 3.1 Following receipt of the request for a taxi-sharing scheme, the Highways Authority and those with relevant land interests (including TAG and South Western Railway) have confirmed their approval of the proposals by virtue of the correspondence given at **appendix D**.
- 3.2 At the time of writing, the other statutory consultees (e.g. Police) have not made any comment on the proposals. Where appropriate, these may be considered with any representations following any period of public consultation (see below).

### **Public consultation**

- 3.3 Regulation 5 of the 1986 Regulations requires the details of any proposed taxi-sharing arrangement to be published in a local newspaper and at the Council Offices by way of public consultation on the proposals. Representations regarding the proposals may then be made within a period of not less than 28 days. Regulation 6 subsequently provides that the Council may make the scheme with or without modifications after due consideration of any representations made. This report seeks Cabinet approval for public consultation of the proposals outlined above.

## **Member consultation**

- 3.4 By way of effecting suitable Member consultation, the views of the Licensing & General Purposes Committee will also be sought during any public consultation period and fed back to Cabinet as may be appropriate.

## **4. IMPLICATIONS**

### **Legal Implications**

- 4.2 Having received a request by 27% of the licensed trade, the Council is required to establish a suitable taxi-sharing scheme. The form and nature of the scheme is subject to the Council's discretion, but both the trade request and the proposals outlined above follow those established for FIA16, are proven and have previously worked successfully without challenge.

### **Financial and Resource Implications**

- 4.3 While the Council may incur some limited administrative costs in terms of the public consultation and signage necessary to effect a scheme, there are no significant financial implications associated with this report. All costs can be borne by existing budgets.

### **Equalities Impact Implications**

- 4.4 Whilst there is no directly available and/or attributable data to quantify any impact, there may be some temporary reduction and/or delay in availability of taxi services to the wider community while the taxi-share scheme operates. However, as the majority of taxi drivers are self-employed and choose when they work, it is generally considered that there are no equality impact implications for those with protected characteristics.

## **5. CONCLUSIONS**

- 5.1 Having received a request by 27% of the licensed trade, the Council is required to establish a suitable taxi-sharing scheme for the duration and in service of the Farnborough International Airshow 2018. A taxi-sharing scheme similar to that established for FIA16 is therefore proposed to run between the Farnborough mainline station and a temporary Airshow rank from 16<sup>th</sup>-22<sup>nd</sup> July 2018.
- 5.2 The proposals are relatively simple and straightforward and generally build upon and compliment the traffic arrangements used to accommodate the Airshow. Similar schemes have been implemented for previous shows.
- 5.3 Whilst the Licensing & General Purposes Committee will be consulted as part of public consultation processes, the Highways Authority and those with relevant land interests have already confirmed their approval of the proposals outlined in this report.

## **BACKGROUND**

**DOCUMENTS:** - None

## **CONTACT DETAILS:**

**Report Author** – **John McNab**, Environmental Health Manager  
**Email:** john.mcnab@rushmoor.gov.uk, **Tel:** 01252 398886

**Head of Service** – **Qamer Yasin**, Head of Environmental Health & Housing  
**Email:** qamer.yasin@rushmoor.gov.uk, **Tel:** 01252 398640

## **Appendices**

<b>Appendix</b>	<b>Title</b>
A	- Taxi Trade Petition
B	- Plan of authorised places
C	- Journey assessment
D	- Relevant consents

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**TAXI TRADE PETITION REQUESTING TAXI SHARING SCHEME FOR FARNBOROUGH INTERNATIONAL AIRSHOW 2018**

*NB: Redacted in compliance with Data Protection Act requirements.*

To TAXI LICENSING AT RUSHMOOR BOROUGH COUNCIL

From THE TAXI TRADE

Ref: CAB SHARING, FARNBOROUGH AIRSHOW 2018

We the undersigned ask that you approve cab sharing for FIA18 at the rate of £16 for 4 people between Farnborough Main Line and the Airshow Drop-off point, plus Airshow Taxi Rank to Farnborough Main Line.

Print name	Signature	Badge number
EMARE H BALDINGE	[Redacted]	202
J.B. HOWES	[Redacted]	106
D. CLARK	[Redacted]	326
M. VENON	[Redacted]	392
L. OILCON	[Redacted]	91
M. WOODHOUSE	[Redacted]	60 644
D. BUCHANAN	[Redacted]	103
V. NODDLES	[Redacted]	305 925
N. GARY	[Redacted]	87.428
S. ARNOLD	[Redacted]	100 325
L. EUSEY.	[Redacted]	707 75
S. SHOFIY	[Redacted]	335 528
P. BEAUFY	[Redacted]	86.100
R. CARTER	[Redacted]	46.485
R. TROUSING	[Redacted]	87 279
C. ALUSON	[Redacted]	503
P. POWL	[Redacted]	82 467
K. LAILEY	[Redacted]	88A 522
G. HEBBARD	[Redacted]	97-

From: [Redacted]  
 Sent: 25/10/2017 17:59:32  
 To: John Menab [mailto:john.mcnab@rushmoor.gov.uk]; LICENSING [mailto:licensing@rushmoor.gov.uk]; [Redacted]

Subject: request for cab sharing at FIA18

Good afternoon John,

CAB SHARING AIRSHOW 2018

As per our recent conversation please find attached 75 signatures from licensed drivers requesting cab sharing in the usual way for the 2018 Air Show at the rate of £16 for 4 people.

You can tell the strength of support for this by the number of drivers that signed twice! I believe I have crossed through all the duplications.

I hope this is sufficient and a satisfactory method of getting the request to you however if you need me to do anything else do, please, let me know.

I am aware that the deadline is 27th October so very conscious of the lack of time remaining.

Kind regards,  
 [Redacted]

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 For more information please visit <http://www.symanteccloud.com>

To TAXI LICENSING AT RUSHMOOR BOROUGH COUNCIL  
From THE TAXI TRADE

Ref: CAB SHARING, FARNBOROUGH AIRSHOW 2018

We the undersigned ask that you approve cab sharing for FIA18 at the rate of £16 for 4 people between Farnborough Main Line and the Airshow Drop-off point, plus Airshow Taxi Rank to Farnborough Main Line.

Print name	Signature	Badge number
GP MARSHALL		069
Z. EVANS		56
M. BRANTON		41
A. Ewinston		<del>222</del> 222
PAHARET		235
PHARRETT		571
D.A. CAMM		030
A. ROWE		<del>263</del>
F. NEIL		25-
B. COFT		817
T. ROSSITER		60
D. GHALE		40
S. KEENAN		978
C. MORRISY		<del>56</del> 108
A. MURPHY		506
J.W. ROSSITER		0121
C. CATT		185
INAM MURARIK		879
SHAKEEL ILIAS		311

FAI16 Continued ... page 2 of 2

<del>Brenda Dyer</del>		503
C. Wise		<del>543</del> 543
P. JENKIN		939
M. DEE		487
D. HOWE		282
GARY. HART		238
MARY HART		314
RICH. FRISSEN		252
DAVID WOOD		(653)
G. DELABRIERE		(534)
MIKE YOUNG		<del>9123</del> 9123
Navvish Malik		626
A. BOULTON		447
M. MCGONNELL		470
DEAN ROWE		<del>263</del>
A. PATTERSON		643
P. ABBAS		1920
F. ABBAS		34
R. CLIFFORD		429
Phil Gurney		571
ce. H. Anstey		655

To TAXI LICENSING AT RUSHMOOR BOROUGH COUNCIL

From THE TAXI TRADE

Ref: CAB SHARING, FARNBOROUGH AIRSHOW 2018

We the undersigned ask that you approve cab sharing for FIA18 at the rate of £16 for 4 people between Farnborough Main Line and the Airshow Drop-off point, plus Airshow Taxi Rank to Farnborough Main Line.


Print name	Signature	Badge number
GARY BROWNING -		580.
PAUL ALBY		172
Terry Lampert		408
PAULA Lampert		4168
Paul Budge		339.
PAUL PENNERS		529

To TAXI LICENSING AT RUSHMOOR BOROUGH COUNCIL

From THE TAXI TRADE

Ref: CAB SHARING, FARNBOROUGH AIRSHOW 2018

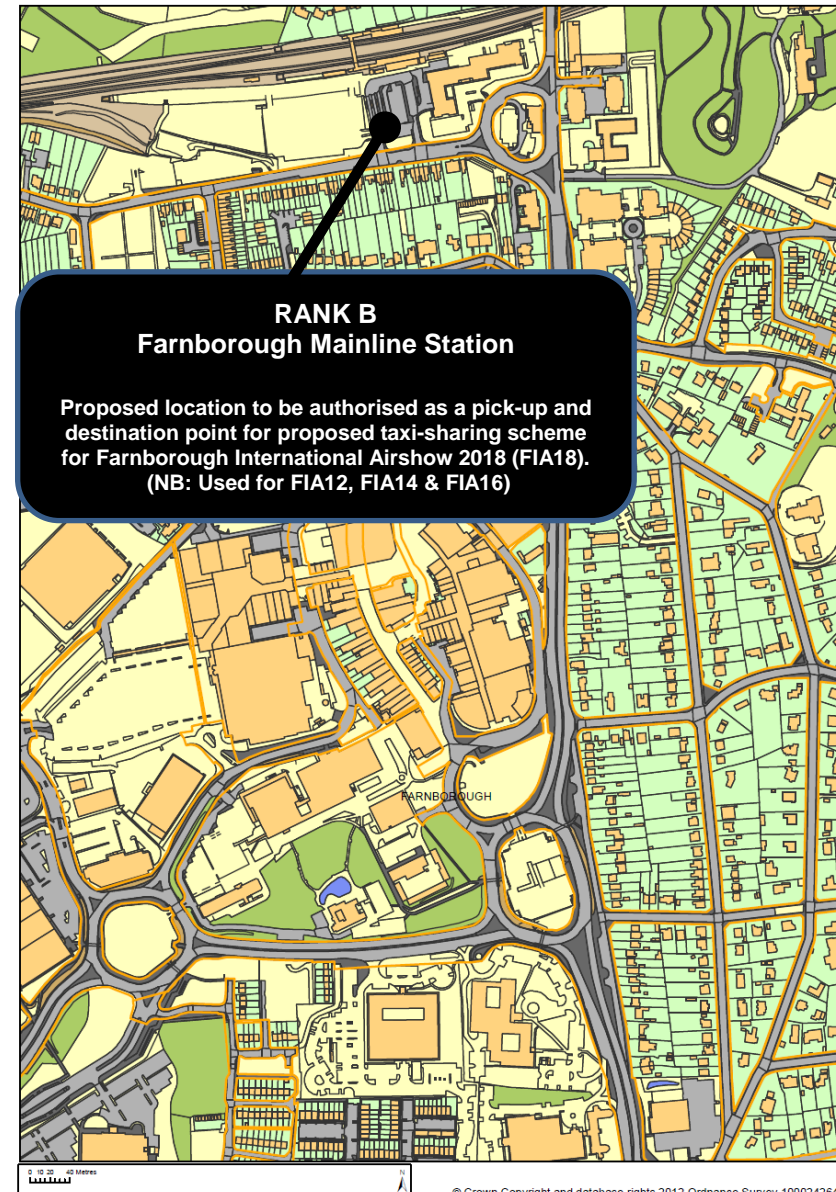
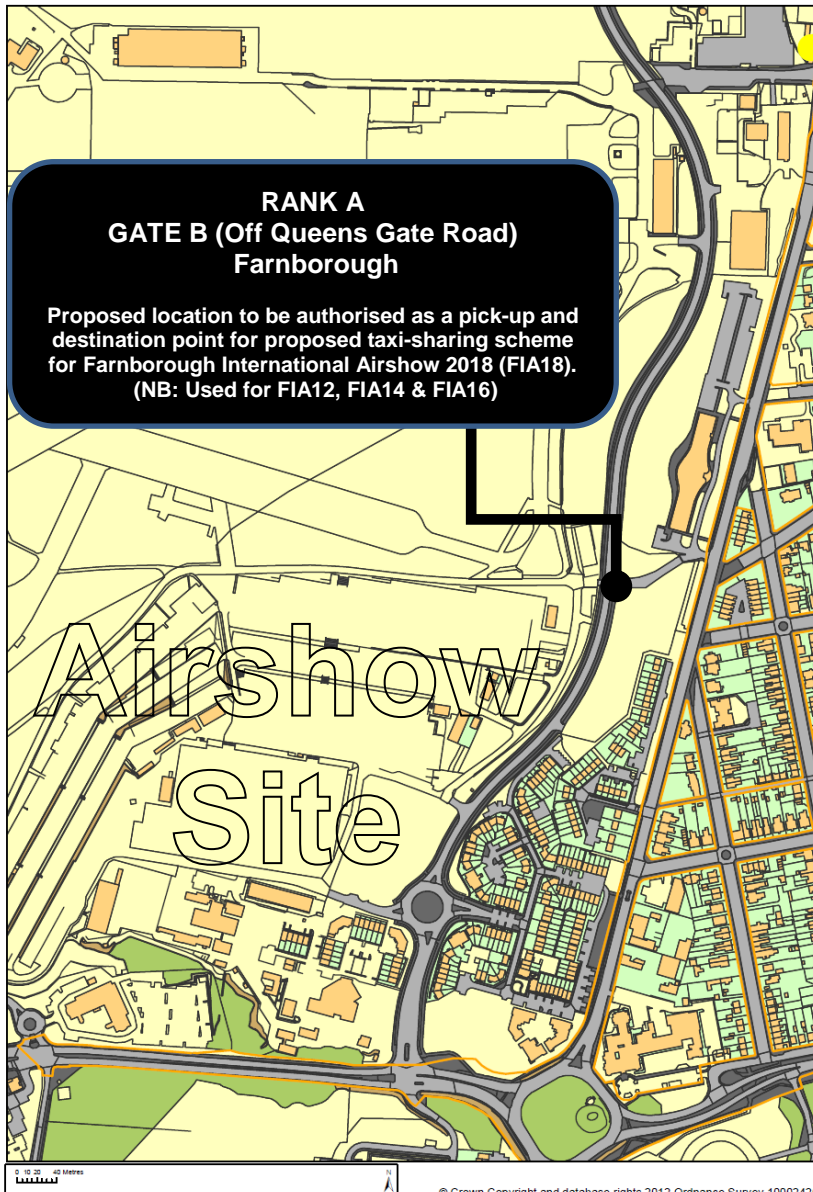
We the undersigned ask that you approve cab sharing for FIA18 at the rate of £16 for 4 people between Farnborough Main Line and the Airshow Drop-off point, plus Airshow Taxi Rank to Farnborough Main Line.

Print name	Signature	Badge number
S. OGGESS'		57
MARK HOOD.		243
Mohdhi Marshall		400
C. Mason		352
TIM J. CESTER		66
PETER NEIL.		87
JIMMY ROSSITER		
RICHARD FAUREL		431.
ASIF MUSTAFA		317
BRIAN CROFT		506
<del>ANDY MIDDLE</del>		
CHRIS CATT		
ZAHIR SHAH		
MICK O'DONOGHUE		
STEWART KEENAN		
STEVE CRAVEN		999
KARL RAINES		524
MARINBAR GUMMING		
DENNIS ALCAN		





PLAN OF AUTHORISED PLACES BETWEEN WHICH PROPOSED TAXI-SHARING SCHEME IS PROPOSED TO OPERATE



APPENDIX C

**JOURNEY ASSESSMENT OF TAXI JOURNEYS OF VARYING ROUTES**

FROM / TO	ROUTE VIA	PROPOSED RANK(S)	APPROX DISTANCE (Yards)	FARE CALCULATION <small>(Based on Rate 1 of scheme of fares effective from 01.08.17)</small>		TOTAL APPROXIMATE FARE <small>(Based on Rate 1 of scheme of fares effective from 01.08.17)</small>
Queens Gate Road (Gate B) To Farnborough Station	Queens Gate Road, Fowler Avenue, Pinehurst Road (via The Village), Meudon Avenue, Farnborough Road, Union Street	A to B	3,555yds	First 1088 yards Each 149.5 yards (or part thereof)	£2.70 $£0.20 \times (3555 - 1088) / 149.5 = 3.30$	<b>£6.10</b>
Queens Gate Road (Gate B) To Farnborough Station	Queens Gate Road, Fowler Avenue, Pinehurst Road (via The Village), Sulzer Roundabout, Solartron Road, ASDA Car Park, Westmead, Victoria Road, Elm Grove Road, Union Street	A to B	3,575yds	First 1088 yards Each 149.5 yards (or part thereof)	£2.70 $£0.20 \times (3575 - 1088) / 149.5 = 3.20$	<b>£6.10</b>
Queens Gate Road (Gate B) To Farnborough Station	Queens Gate Road, Fowler Avenue (via Barons), Farnborough Road, Union Street	A to B	2,880yds	First 1088 yards Each 149.5 yards (or part thereof)	£2.70 $£0.20 \times (2880 - 1088) / 149.5 = 2.40$	<b>£5.10</b>
Queens Gate Road (Gate B) To Farnborough Station	Queens Gate Road, RAE Road, Farnborough Road, Union Street	A to B	2,750yds	First 1088 yards Each 149.5 yards (or part thereof)	£2.70 $£0.20 \times (2750 - 1088) / 149.5 = 2.20$	<b>£5.00</b>
Queens Gate Road (Gate B) To Farnborough Station	Queens Gate Road, Government House Road, Farnborough Road, Union Street	A to B	3,910yds	First 1088 yards Each 149.5 yards (or part thereof)	£2.70 $£0.20 \times (3910 - 1088) / 149.5 = 3.60$	<b>£6.50</b>

RELEVANT CONSENTS

Adele.Richards@swrailway.com

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From:Adele.Richards@swrailway.com  
Sent:Fri, 17 Nov 2017 08:37:12 +0000  
To:John McNab  
Subject:Re: Cab-sharing scheme - FARNBOROUGH INTERNATIONAL AIRSHOW  
2018Hi John

Yes we are still the owners, the only change is that we are now owned by First MTR and not Stagecoach.

Therefore I am pleased to advise you that as we are the Leaseholder of Farnborough Main railway station, South Western Railway are able to give you full consent to carry out this scheme for the implementation of a cab sharing during the Farnborough International Airshow (16th to 22nd July 2018).

If you require any further assistance please do not hesitate to contact me.

Regards

**Adele Richards**  
Retail Standards Advisor  
South Western Railway

Address: Overline House, Blechynden Terrace, Southampton SO15 1AL  
Tel: 023 8072 8012 (075 8012)  
Email: [adele.richards@swrailway.com](mailto:adele.richards@swrailway.com)  
[www.southwesternrailway.com](http://www.southwesternrailway.com)



The journey starts here

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From: John McNab <[john.mcnab@rushmoor.gov.uk](mailto:john.mcnab@rushmoor.gov.uk)>  
To: "[arichards@swtrains.co.uk](mailto:arichards@swtrains.co.uk)" <[arichards@swtrains.co.uk](mailto:arichards@swtrains.co.uk)>  
Date: 15/11/2017 16:56  
Subject: Cab-sharing scheme - FARNBOROUGH INTERNATIONAL AIRSHOW 2018

Hi Adele

**From:** [REDACTED]  
**Sent:** 23 November 2017 11:23  
**To:** Licensing  
**Cc:** [REDACTED]  
**Subject:** Taxis for FIA2018

Dear John

Thank you for your letter dated 14 Nov 2017 regarding the taxi rank arrangements for FIA 2018.

I can confirm that TAG Farnborough Airport Ltd are content with these arrangements.

Rgds

[REDACTED]  
Director Airport Operations  
TAG Farnborough Airport  
Direct Dial: + 44 (0)1252 379007  
[www.tagfarnborough.com](http://www.tagfarnborough.com)



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**From:** John Trusler  
**Sent:** 05 January 2018 15:16  
**To:** John McNab  
**Subject:** RE: HCC - 7036076

Hi John

Please accept this email as formal approval for Rushmoor Borough Council to establish a suitable Cab sharing scheme.

Regards

**John Trusler** | Principal Engineer

Rushmoor Borough Council

Tel : 01252 398775 | E-mail : [John.Trusler@rushmoor.gov.uk](mailto:John.Trusler@rushmoor.gov.uk)

Council Offices | Farnborough Road | Farnborough | Hampshire | GU14 7JU

**From:** John McNab  
**Sent:** 04 January 2018 15:13  
**To:** John Trusler  
**Subject:** RE: HCC - 7036076

Hi John

I have received the below email from Hampshire Highways in response to the attached correspondence about cab-sharing at FIA18.

As the designated Traffic Management and Licensed Taxi contact for the event, could you please confirm your approval to establish a suitable cab sharing scheme.

**JOHN McNAB**  
**Environmental Health Manager** (*Licensing*)  
Environmental Health & Housing Services  
[licensing@rushmoor.gov.uk](mailto:licensing@rushmoor.gov.uk)

Tel: 01252 398398  
Fax: 01252 524017

-----Original Message-----

**From:** Highways Operation Centre [<mailto:etehoc@hants.gov.uk>];  
**Sent:** 22/11/2017 15:30:31  
**To:** John McNab [<mailto:john.mcnab@rushmoor.gov.uk>];  
**Subject:** HCC - 7036076

Dear Mr McNab,

Thank you for contacting us.

Our principle engineer has advised us to inform you to contact John Trusler at Rushmoor Borough Council, who is the Traffic Management and Licensed Taxi contact for the event.

Kind Regards,

**Bea Golley**  
**Highways Support Assistant**  
Hampshire Highways

